

HB 10-FN - VERSION ADOPTED BY BOTH BODIES

20Mar2025... 0695h

06/05/2025 2150s

06/05/2025 2646s

2025 SESSION

25-0042

11/02

HOUSE BILL

***10-FN***

AN ACT establishing a parental bill of rights.

SPONSORS: Rep. Packard, Rock. 16; Rep. Doucette, Rock. 25; Rep. Kofalt, Hills. 32; Rep. Terry, Belk. 7; Rep. Cordelli, Carr. 7; Rep. DeSimone, Rock. 18; Rep. Post, Hills. 42; Rep. Seidel, Hills. 29; Rep. Osborne, Rock. 2

COMMITTEE: Children and Family Law

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AMENDED ANALYSIS

This bill establishes a parents' bill of rights regarding their child's education, prohibits a school from infringing on such rights unless the action is narrowly tailored to address a compelling state interest, requires school boards to develop a policy to promote parental involvement and to provide notice of parental rights, and provides a private right of action for enforcement.

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Explanation: Matter added to current law appears in ***bold italics***.  
Matter removed from current law appears ~~[in brackets and struckthrough.]~~  
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

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STATE OF NEW HAMPSHIRE

*In the Year of Our Lord Two Thousand Twenty Five*

AN ACT                    establishing a parental bill of rights.

*Be it Enacted by the Senate and House of Representatives in General Court convened:*

1            1 Declaration of Purpose.

2            I. The general court finds and affirms that parents have a fundamental liberty interest to  
3 raise and care for their minor children, as well as make decisions concerning their care and custody,  
4 and this fundamental liberty interest is protected under both the federal and New Hampshire  
5 constitutions.

6            II. The general court further finds that it is a child's parents who have the responsibility,  
7 means, and resources to ensure that a child receives appropriate health care, social support,  
8 religious guidance, and moral inculcation to develop into happy and productive members of society.

9            III. Accordingly, the general court further finds that parents have the right to access, be  
10 notified of, and be provided with all information relating to these rights, and that it is necessary to  
11 establish a consistent mechanism for parents to be notified of information relating to the health,  
12 well-being, and educational progress of their minor children while those children are in the custody  
13 and control of a school.

14           2 New Chapter; Parental Bill of Rights. Amend RSA by inserting after chapter 189-A the  
15 following new chapter:

16                                            CHAPTER 189-B

17                                            PARENTAL BILL OF RIGHTS

18           189-B:1 Short Title. This chapter may be cited as the Parental Bill of Rights.

19           189-B:2 Definitions. In this chapter:

20            I. "Parent" means a person who has legal custody of a minor child as a natural or adoptive  
21 parent or a legal guardian, but such term shall not include a parent as to whom the parent-child  
22 relationship has been terminated by judicial decree or voluntary relinquishment.

23            II. "Minor" or "minor child" means an unemancipated person under the age of 18 years.

24            III. "Compelling state interest" sufficient to justify any action or inaction that infringes upon  
25 any of the rights identified in RSA 189-B:4 shall exist only when the school or school personnel have  
26 an actual and objectively reasonable belief, supported by clear and convincing evidence, that the  
27 infringement upon parental rights is necessary to prevent the child from being abused as defined in  
28 RSA 169-C:3.

1 IV. "School" shall include, without limitation, any public school board, public school district,  
2 public school administrative unit, or public charter school.

3 V. "School personnel" shall include any teacher, administrator, employee, or other individual  
4 acting in furtherance of or on behalf of any public school.

5 VI. "Infringement" for the purposes of this chapter includes, but is not limited to, knowingly  
6 concealing or withholding information required to be disclosed to a minor child's parent pursuant to  
7 this chapter or providing intentionally misleading or intentionally inaccurate responses.

8 189-B:3 Infringement of Parental Rights Prohibited. No school may infringe on the  
9 fundamental rights of a parent to direct the upbringing, education, health care, and mental health of  
10 his or her minor child without demonstrating that such action is necessary to achieve a compelling  
11 state interest, that such action is narrowly tailored, and that such interest is not otherwise served by  
12 less restrictive means.

13 189-B:4 Parental Rights.

14 I. All parental rights are reserved to the parents of a minor child in this state without  
15 obstruction or interference from any school. These rights include, but are not limited to, the right:

16 (a) To direct the upbringing and the moral or religious training.

17 (b) To direct the education, including the right to choose to enroll the minor child in an  
18 assigned resident public school, a public charter school, a non-public school, including a religious  
19 school, a home education program, or any other state-based education program, as authorized by  
20 law, as an alternative to public education, as set forth in RSA 193:1 and RSA 194-F:1, et seq.

21 (c) To request that a minor child be enrolled in a public school other than the public  
22 school assigned to them by their residence to avoid a manifest educational hardship, as set forth in  
23 RSA 193:3.

24 (d) To enroll his or her minor child in gifted or special education programs if the child  
25 qualifies for such programs.

26 (e) To inquire of the school or school personnel and promptly receive accurate, truthful,  
27 and complete disclosure regarding any and all matters related to their minor child, unless an  
28 immediate answer cannot be provided when the initial request is made, in which case, the answer  
29 shall be provided no later than 10 business days after the request.

30 (f) To be informed of the school's policy regarding discipline policies and procedures, as  
31 set forth in RSA 193:13.

32 (g) To obtain access for a minor child to public curricular courses and co-curricular  
33 programs offered by the local school district where the student resides while choosing to enroll their  
34 child in a non-public, public chartered, home education, or any other state-based education program,  
35 as set forth in RSA 193:1-c and RSA 194-F:2, II(d).

36 (h) To inspect any instructional material used as part of the educational curriculum  
37 within a reasonable period following a request, as set forth in 20 U.S.C. section 1232h(c)(1)(C).

1 (i) To opt out of health or sex education and any other objectionable material, as set  
2 forth in RSA 186:11, IX-b and IX-c.

3 (j) To be advised of and have the right to opt the minor child out of any nonacademic  
4 survey or questionnaire.

5 (k) To opt out of any district-level data collection relating to his or her minor child not  
6 required by federal or state law.

7 (l) To exempt their public-school minor child from participating in required statewide  
8 assessments in English, language arts, mathematics, and/or science, as set forth in RSA 193-C:6.

9 (m) To receive information regarding the level of achievement and academic growth of  
10 their minor child in the state academic assessments in English, language arts, mathematics, and/or  
11 science, as set forth in the Every Student Succeeds Act, 20 U.S.C. section 1112 (e)(1)(B)(i).

12 (n) To receive a school report card and be informed of his or her minor child's attendance  
13 requirements and compliance with such requirements.

14 (o) To access and review all education records relating to their minor child within 10  
15 business days after the day the school receives a request for access, as set forth in RSA 189:66, IV  
16 and 34 C.F.R. 99.5.

17 (p) To consent in writing before the state or any of its political subdivisions, including,  
18 without limitation, any school pursuant also to the provisions of RSA 189:68, III-V, makes a video or  
19 voice recording, unless such recording is made during or as part of a court proceeding or part of a  
20 forensic interview in a criminal or other investigation by the bureau of child protective services or it  
21 is to be used solely for the purpose of a safety demonstration, including the maintenance of order and  
22 discipline in the common areas of a school or on student transportation vehicles.

23 (q) To be notified whenever seclusion or restraint has been used on their minor child as  
24 set forth in RSA 126-U:7.

25 (r) To access and review all medical records of their minor child maintained by a school  
26 or school personnel, unless otherwise prohibited by law.

27 (s) To exempt their minor child from immunizations if, in the opinion of a physician, the  
28 immunization is detrimental to the child's health or because of religious beliefs, as set forth in RSA  
29 141-C:20-a and RSA 141-C:20-c.

30 II. Federal law provides for additional parent and family involvement for schools that are  
31 receiving Title I, Part A; Title I, Part C (migrant); Title III, Part A (EL) funds, including:

32 (a) The right to receive information, including student reports, in an understandable and  
33 uniform format and to the extent practicable, in a language that parents can understand, as set forth  
34 in 20 U.S.C. sections 1112(e)(4); 1114(b)(4); 1116(e)(5); and 1116(f).

35 (b) Upon request of the parent, the right to receive information regarding state  
36 qualifications of the student's classroom teachers and paraprofessionals providing services to their  
37 minor child, as set forth in 20 U.S.C. section 1112(e)(1)(A)(i-ii).

1 (c) The right to receive an annual local educational agency report card that includes  
2 information on such agency as a whole and each school served by the agency, as set forth in 20  
3 U.S.C. section 1111(h)(2)(A-B)(i-iii).

4 189-B:5 School Board Notifications on Parental Rights.

5 I. Each school shall, in consultation with parents and school personnel, develop, adopt, and  
6 promulgate publicly a policy to promote parental involvement in the school. Such policy shall  
7 include:

8 (a) A plan for parental participation in schools to improve parent and teacher  
9 cooperation in such areas as homework, school attendance, and discipline.

10 (b) A procedure for a parent to learn about his or her minor child's course of study,  
11 including the source of any supplemental education materials.

12 (c) Procedures for a parent to object to instructional materials and other materials used  
13 in the classroom. Such objections may be based on beliefs regarding morality, sex, and religion or  
14 the belief that such materials are harmful. For purposes of this section, the term "instructional  
15 materials" shall include, without limitation, all materials used in the classroom, including  
16 workbooks and worksheets, handouts, software, applications, and any digital media made available  
17 to students.

18 (d) Procedures for a parent to withdraw his or her child from any portion of the school  
19 district's health education program that relates to sex education or instruction in acquired immune  
20 deficiency syndrome education or any instruction regarding sexuality if the parent provides a  
21 written objection to his or her minor child's participation. Such procedures must provide for a  
22 parent to be notified in advance of such course content so that he or she may withdraw his or her  
23 child from those portions of the course.

24 (e) Procedures for a parent to learn about the nature and purpose of clubs and activities  
25 offered at his or her minor child's school, including those that are extracurricular or part of the  
26 school curriculum.

27 (f) Procedures for a parent to learn about parental rights and responsibilities under law.

28 II. Each school board shall publish the parental bill of rights as set forth in RSA 189-B:4, in  
29 their annual reports. Each school board shall also publish the parental bill of rights on their website  
30 and in their school handbook or similarly intended publication.

31 III. A parent may request, in writing, from the district school superintendent, the  
32 information required under this section pursuant to RSA 91-A.

33 189-B:6 Exceptions.

34 Nothing in this chapter shall:

35 I. Authorize a parent of a minor child in this state to engage in conduct that is unlawful  
36 or to abuse or neglect his or her minor child in violation of law.

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1           II. Prohibit a court of competent jurisdiction, law enforcement officer, or employees of a  
2 government agency that is responsible for child welfare from acting in their official capacity.

3           III. Require disclosure of information provided to any counselor, school psychologist,  
4 school nurse, or other certified health care provider where the information provided was reasonably  
5 expected to be privileged.

6           189-B:7 Violations.

7           I. No school or school personnel shall infringe upon any of the parental rights set forth in  
8 RSA 189-B:4, unless the infringement is supported by clear and convincing evidence and is narrowly  
9 tailored to address the compelling state interest.

10          II. Any parent claiming violation of any provision of this chapter may bring an action for  
11 declaratory or injunctive relief, or both, and monetary damages against the school. If a parent  
12 prevails in any such court action, the court shall award to the parent his or her reasonable attorneys'  
13 fees and court costs, including any such attorneys' fees and court costs incurred in an appeal to the  
14 supreme court.

15          189-B:8 Severability. If any provision of this chapter or its application to any person or  
16 circumstance is held invalid, the invalidity does not affect other provisions or applications of this  
17 chapter which can be given effect without the invalid provision or application, and to this end the  
18 provisions of this chapter are severable.

19          189-B:9 Applicability. No provision of this chapter is meant to restrain or interfere with any  
20 state or local law enforcement agency investigations of criminal violations of New Hampshire law by  
21 a minor.

22          3 Effective Date. This act shall take effect July 1, 2025.

**HB 10-FN- FISCAL NOTE**  
AS AMENDED BY THE HOUSE (AMENDMENT #2025-0695h)

AN ACT                      establishing the parental bill of rights.

**FISCAL IMPACT:** This bill does not provide funding, nor does it authorize new positions.

| Estimated State Impact   |              |                            |                            |                            |
|--------------------------|--------------|----------------------------|----------------------------|----------------------------|
|                          | FY 2025      | FY 2026                    | FY 2027                    | FY 2028                    |
| <b>Revenue</b>           | \$0          | \$0                        | \$0                        | \$0                        |
| <i>Revenue Fund(s)</i>   | None         |                            |                            |                            |
| <b>Expenditures*</b>     | \$0          | Indeterminable<br>Increase | Indeterminable<br>Increase | Indeterminable<br>Increase |
| <i>Funding Source(s)</i> | General Fund |                            |                            |                            |
| <b>Appropriations*</b>   | \$0          | \$0                        | \$0                        | \$0                        |
| <i>Funding Source(s)</i> | None         |                            |                            |                            |

**\*Expenditure = Cost of bill**

**\*Appropriation = Authorized funding to cover cost of bill**

**METHODOLOGY:**

This bill establishes a parental bill of rights, a framework for notice of, and to report violations of, such rights, and consequences for affirmative findings of violations.

The Judicial Branch states this bill would result in an increase to criminal and civil complaints filed in Circuit Court and Superior Court, and there would be an increase in the number of appeals taken to the Supreme Court. The Judicial Branch is unable to estimate the number of such new complaints and petitions and therefore unable to estimate this bill's impact on Branch expenditures in FY 2024 and each year thereafter.

The Department of Education states this bill principally codifies some, not all, of existing regulations required to be followed by schools relative to parental rights and school transparency (this includes only state laws and there are further federal laws that public schools must comply with relative to this topic). The Department states this bill does not impose additional requirements on school districts that would result in additional costs, however, it is possible that with awareness of certain parental rights, school districts may experience an increase in right to know requests, for which requirements exist under the current law.

**AGENCIES CONTACTED:**

Judicial Branch and Department of Education

[As this bill is similar to HB 10, 2023 Session, we used the same information the agencies provided at that time to prepare the above fiscal note]